

The City of Spokane, on behalf of the City of Spokane Valley, City of Airway Heights, City of Cheney, and Spokane County, requests JAG Recovery Act monies in the amount of \$1,249,764 to fund various law enforcement and prosecution programs with the intent of accomplishing the following goals: improve the functioning of the criminal justice system, crime prevention, criminal justice personnel training, and enhancing justice information sharing programs. The following JAG Recovery projects will assist these jurisdictions in accomplishing these goals.

All jurisdictions will contribute funds to these projects:

- \$330,000 for an encryption server for secure data transfer
- \$10,900 for a forensic computer
- \$170,000 for a criminal history specialist

Additionally, the City of Spokane will spend:

- \$227,000 to renovate and install a targeting system at the Outdoor Tactical Shooting Range at the Spokane Regional Training Center
- \$141,800 on personnel staffing software and three years maintenance fees
- \$68,235.70 on 10 mobile laptop computers and four years of wireless cards for use in the field
- \$20,000 for a Paint Over Graffiti Coordinator
- \$3,000 for two patrol bicycles
- \$27,130.84 for laptop computer upgrades for existing office computers

The City of Spokane Valley will spend:

- \$33,190.25 on ammunition to be used for targeting practice
- \$25,849.84 for in-field computers
- \$30,949.66 for radios
- \$9264.70 for portable radios
- \$10,910 for patrol vehicle light bars
- \$6,600 for scanners for in-field citations
- \$3,000 for a laptop computer for the SVPD Police Chief
- \$3,000 for the SCSO Neighborhood Watch Program

The City of Airway Heights will spend \$7,631.25 on portable radios.

The City of Cheney will spend \$6,425.78 on two night vision cameras for their patrol vehicles.

Spokane County will spend:

- \$114,865.98 on a database to track recidivism
- \$2,365.98 for the SCSO Neighborhood Watch Program.

To comment on these spending proposals for JAG Recovery funds, please email us at spdwebmail@spokanepolice.org, or call us at 509-625-4053, or mail us at: Chief of Police, Attn: JAG Recovery Grant, 1100 W Mallon Ave, Spokane, WA 99260.

JAG Recovery Act 2009 Grant Proposal

The City of Spokane, City of Spokane Valley, City of Airway Heights, City of Cheney, and Spokane County respectfully submit this joint application in regards to the Edward Byrne Memorial Justice Assistance Grant (JAG) under the American Recovery and Reinvestment Act of 2009. The City of Spokane will act as fiscal agent for the JAG. The Spokane Police Department (SPD), acting on behalf of the City of Spokane, manages its own budget, including federal grants. SPD has managed over twenty-five grants since 2003 totaling nearly \$22 million. This total includes \$3.4 million received from BJA in previous LLEBG and JAG funding. With a Grant Accounting Specialist on staff, SPD has the capacity and will be responsible for grant administration details as they relate to acting as fiscal agent, to include disbursement of funds and monitoring of subrecipients, collecting and submitting financial and performance measure reports, and offering any needed grant assistance to subrecipients of the JAG funding. Drawdowns and expenditures are tracked through individual budget lines for each federal grant received, which keeps federal funding separate.

The proposed projects by the jurisdictions applying for this grant support the following goals and objectives as they relate to the JAG and American Recovery and Reinvestment Act of 2009:

Goal I: Improve Functioning of the Spokane Regional Criminal Justice system

Objective A: Improve Criminal Justice Equipment

Objective B: Enhance Ability to Manage Resources

Objective C: Maintain Personnel to Complete Necessary Duties

Goal II: Crime Prevention

Objective A: Combat Internet Crimes Against Children

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

Objective B: Support Neighborhood Watch programs

Objective C: Reduce Graffiti

Goal III: Enhance Justice Information Sharing Programs

Objective A: Improve the Security of Data Transfer

Objective B: Develop Databases to Facilitate the Exchange of Information

Goal IV: Training of Criminal Justice Personnel

Objective A: Maintain Firearm Proficiency

The individual jurisdictions have projects that support these goals and objectives for their own agencies as well as several joint projects that benefit the entire region.

Joint Jurisdiction Projects

All five jurisdictions have agreed per the attached MOU to pool a portion of their individual funding for law enforcement and prosecution projects that will benefit all jurisdictions. For law enforcement programs, the applicants propose to fund an encryption system for data transfer and a forensic computer system for technical investigations.

Additionally, the applicants propose to spend funds on a prosecution program for compositing criminal history backgrounds. Each of these projects will be managed by one of the jurisdictions for the benefit of all.

City of Spokane

In order to enhance justice information sharing programs by improving the security of data transfer, The City of Spokane will use \$330,000 for a regional encryption system for the electronic transfer of Washington State Patrol (WSP) and National Crime Information Center (NCIC) data. This system will support law enforcement, corrections, and prosecution/court programs with the prevailing goal of providing secure criminal justice information systems. The

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

associated objectives to this goal include complying with federal mandate and installing encryption systems for the secure transfer of data. The City of Spokane intends to complete this project no later than October 2010. The project will begin in July 2009, with the purchasing of necessary equipment, to be followed by network and wireless analysis starting in January 2010.

The Spokane Regional CAD system provides access to WSP and NCIC data systems. This system provides critical data directly to law enforcement, prosecutors, and the courts eliminating the need for additional dispatchers and Records personnel. New requirements have been instituted at the federal level that require a high level of secure encryption for any data that is transmitted via wireless connection or across any network that is not solely operated by law enforcement. During the last WSP scheduled audit, Spokane was notified that the current systems do not meet the Federal Information Processing Standards 140-2 requirement. In order to achieve the required level of encryption, existing systems and networks must be retrofitted to meet the requirement. The retrofit will involve a combination of hardware, software, servers, and configuration services. This will provide secure data transfer for the regional criminal justice system.

Spokane County

The Spokane County Sheriff's Office (SCSO) will use \$10,900 for an Ultra Bay II Forensic Computer to recover evidence in child pornography cases, identity theft, and a variety of other crimes associated with computer crime. The monies will also purchase a Universal Forensic Extraction Device to process information from cell phones and similar devices. The primary objective of the SCSO Digital Forensic Computer Equipment Project is to preserve and advance analysis of digital evidence during investigation of crimes involving digital tools of crime with the ultimate goal of reducing crime involving digital crime tools. This project

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

supports the goal of crime prevention through preventing Internet crimes against children as well as supporting the improved functioning of the criminal justice system.

Digital Forensics can be defined as "...the highly specialized forensic examination on seized digital evidence and includes data retrieval, password recovery, and finding deleted and/or hidden information." Digital evidence is defined as any information of probative value that is stored or transmitted in digital or electronic form. Digital evidence can play a crucial part in the investigation in three different ways: 1) Tool of the crime: A computer, cell phone, digital camera or other electronic device can be used as a tool of the crime; 2) Victim of the crime: The owner of a computer, cell phone, digital camera or other electronic device can be a victim of a crime and a digital forensic examiner can determine original ownership among other things; and 3) Incidental to the crime: A computer, cell phone, digital camera or other electronic device can contain valuable evidence that is incidental to the crime. For example, it would be great to know the last person that called a murder victim's cell phone and well as the last outgoing call.

The requested digital forensic computer equipment will result in the following meaningful and measurable outcomes consistent with the goals of the Recovery Act. The efficiencies created with the use of advanced technology will not only assist in preserving crime analysis and investigation jobs at the SCSO, but will also promote economic recovery by investing in technological advances in science, which will directly spur the commercial and manufacturing sectors responsible for producing the equipment. The Spokane regional local governments anticipate some budget stabilization as a result of increased capacity in the investigation of crimes involving digital evidence, thereby avoiding reductions in these essential services.

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

The activities involving the use of the digital forensic equipment will begin four to six weeks after the equipment is ordered. The date of purchase will depend on the time frame in which the equipment currently being used reaches maximum capacity. As noted above in discussing the objectives anticipated as a result of obtaining the digital forensic equipment, the activities will maximize job retention and economic benefits. Funds will be spent by 2013.

Also managed by Spokane County, the Spokane Prosecuting Attorney will use \$170,000 to assist in the funding of a Criminal History Specialist. There has been recognition by other related law enforcement agencies of the universal and regional nature of services provided by the County Prosecutor's Office. The Prosecutor's Office handles all referred felony cases from each of the local law enforcement agencies; City of Spokane Police, City of Spokane Valley, Spokane County Sheriff, Cheney, and Airway Heights. The Spokane County Prosecuting Attorneys' Office handles felony cases occurring within Spokane County. With each felony case filed, the Prosecutor's Office is obligated to prepare an "Understanding of Criminal History." This is a vital aspect of the daily process of the criminal justice system. Over the years criminal history has become increasingly more complex, and the courts have placed higher burdens on the system. The Criminal History Specialist serves not only as an essential piece for each felony case; the position is quite cost effective. As the case loads for each deputy prosecutor have greatly increased, it becomes exceedingly important to keep the Criminal History Specialist in place.

The goal of the Criminal History Specialist is to improve the functioning of the criminal justice system, specifically for courts and prosecution. The related objective, therefore, is to provide all of the felony attorneys in the Spokane County Prosecuting Attorneys' Office with a detailed criminal background record for everyone booked into jail on felony charges. In 2008 a

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

complete criminal history was completed for 4,650 felony referrals. The metric for 2009 is to complete the criminal history for 100% of the felony referrals.

This JAG money will continue to fund the Criminal History Specialist, a position that has been in existence since 1997, serving the Recovery Act goal of preserving jobs. Funding would begin in January 2010 as existing JAG funds for this position expire December 2009. Funding would continue through October 2012.

City of Spokane Projects

On behalf of the Spokane Police Department (SPD), the City of Spokane requests \$141,810 in funding to purchase TeleStaff, a personnel staffing software program that will improve the functioning of the criminal justice system by enhancing SPD's ability to manage its resources. SPD's goal for this project is to effectively manage personnel costs, with objectives including reducing overtime costs and scheduling leave effectively. The timeline for this project is to purchase the software by October 2009, train personnel by December 2009, and complete installation by January 2010; the program would be ongoing, with JAG funding covering on-going maintenance fees for the lifetime of the grant.

The City of Spokane also requests \$227,000 to purchase and install a new targeting system for the Outdoor Tactical Shooting Range at the Spokane Regional Training Center. The goal of this project is to provide training for criminal justice personnel and satisfies the objective of maintaining firearm proficiency. This new targeting system will enhance current handgun training, but will also allow for a new rifle targeting system to be installed. Overall, this project will provide the opportunity for regional law enforcement to maintain and improve their firearm proficiency, which will help keep both officers and citizens safe. The timeline for this project is

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

to be determined, as additional funding is needed to fully complete the project. It is expected the project will begin no later than 2011 and will be completed by 2013.

In order to improve criminal justice system functioning through equipment enhancement, the City of Spokane also requests \$68,235.70 to purchase 10 subcompact rugged laptop computers for the SPD patrol units. These laptops support the traffic and bike patrol functions as they allow officers to transfer data more efficiently than solely relying on radio use during routine contacts. This enhances their job performance and keeps radio frequencies available for emergency communications. The start date for this project is June of 2010, with expenditures expected to be complete by June 2013. SPD also requests \$3,000 to purchase 2 mountain bikes in order to improve existing equipment. These mountain bikes will be used to supplement specialty patrols by foot officers, creating the ability for these officers to interact more directly with citizens. These bikes will be purchased by September 2009.

To preserve an existing position as well as prevent crime through the reduction of graffiti, the City of Spokane also requests \$20,000 to fund the Paint Over Graffiti (POG) coordinator for two years. The POG coordinator was previously funded through another grant, which expires in July 2009. JAG funds will allow this position to be maintained through June 2011. The POG coordinator's objective of preventing graffiti is accomplished through these activities: managing the graffiti incident database, issuance of abatement notices, agency referral for graffiti removal, organizing graffiti clean-ups, conducting graffiti awareness and prevention presentations, and enforcement of the Spokane graffiti ordinance. These activities support the prevention and removal of graffiti.

The City of Spokane and SPD also request \$27,130.84 to be used towards improving existing equipment in order to improve criminal justice functioning; these funds would be used

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

to purchase 15 laptop computers to replace outdated equipment. The current inventory of office computer equipment for SPD is precariously outdated. The expected life span for this technology before it becomes outdated is 3-4 years. A portion of SPD's inventory exceeds this by 2 to 3 times, with a large portion exceeding 3 years past purchase. This hinders the job performance of criminal justice office personnel. Updating and replacing this equipment will increase productivity. This project would begin July 2009, with computers being replaced as the outdated equipment expires. It is expected this project will continue through June 2013.

City of Spokane Valley Projects

The City of Spokane Valley proposes to fund training and equipment for the Spokane Valley Police Department (SVPD) in order to improve functioning of the criminal justice system. They also propose to assist Spokane County by partially funding the Spokane County Sheriff's Office (SCSO) Neighborhood Watch Program.

City of Spokane Valley will use \$33,190.25 to purchase ammunition for use in quarterly-scheduled target practices. The goal is to increase public safety and protection through increased law enforcement training, which relates to the objective of increased firearm proficiency. These trainings will be mandatory for every law enforcement officer in the Spokane County Sheriff's Office and will result in improved accuracy and confidence among staff. The public benefits through increased safety in the event an officer needs to discharge a weapon in the performance of duties. This project will begin July 2009, with quarterly expenditures through March 2011.

The City of Spokane Valley also requests \$25,849.84 to purchase field computers for SVPD to support the goal of improving criminal justice functioning by improving communication. The computers will be assigned to SVPD officers for use in the field for communication, data compilation, and reporting. The computers are compatible with the

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

security/surveillance systems in a variety of public buildings and the Rapid Responder mapping system as well as being the primary tool for communicating with data via Dispatch. The computers are portable as well as mountable in patrol vehicles and will have all required software for SVPD officers to compile data and produce reports in connection with responding to and investigating incidents. This project will begin in July 2009 and will be completed by June 2010.

Another \$30,949.66 in funds is requested so SVPD can purchase radios to replace outdated technology and increase communication capability among staff. This supports the goal of improving criminal justice system functioning by improving communication. It also assists in the reduction and prevention of crime, as law enforcement officers are able to communicate suspect information more effectively. Furthermore, another \$9,264.70 is requested for SVPD to purchase portable radios to replace outdated technology and increase communication capability among staff. These portable radios assist law enforcement when they are away from their vehicles, which improves both their safety and their ability to communicate. These projects will begin in July 2009, with completion expected by October 2009.

In order to improve citizen and officer safety, the City of Spokane Valley will use \$10,910 in funds to purchase patrol light bars for SVPD to replace outdated technology and increase safety when using emergency patrol lights. This project improves criminal justice equipment, which therefore improves the functioning of the criminal justice system. The project start date will be July 2009 and will be completed by January 2010.

As another measure to improve criminal justice system functioning, \$6,600 in funds is requested for SVPD to purchase scanners for use in police vehicles to replace outdated technology. This project supports the objective of improving technology as scanners will allow

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

officers to create a citation which is immediately stored on the record, and then allow them to print out a typed ticket for the offender. This updates the process for issuing and recording citations for the criminal justice system. This project will begin in July 2009 and is expected to be completed by January 2010.

The City of Spokane Valley also requests \$3,000 to purchase a laptop computer for the SVPD Chief of Police. This will increase his work-time effectiveness and improve communication capability among staff, which supports the functioning of the criminal justice system. This project will begin in July 2009 and will be completed by September 2009.

To augment the SCSO Neighborhood Watch Program goals of educating the public in ways to reduce crime, preparing for possible terrorist attacks or other emergencies, increasing the numbers of watches, and revitalizing existing watches in Spokane County, the City of Spokane Valley requests \$3,000 to partially fund the SCSO Neighborhood Watch (NW) Program. The SCSO NW Program promotes community crime prevention as well as neighbor-to-neighbor disaster preparedness and emergency response and is a vital link in the intelligence-led policing efforts throughout Spokane County in conjunction with the Sheriff's Community Oriented Policing Effort (S.C.O.P.E.) and law enforcement. Currently the SCSO NW Program has 1400 watches throughout Spokane County including the areas of Cheney, Airway Heights, Spokane Valley, Liberty Lake, Latah, Spangle, Fairfield, Rockford, Millwood and Chattaroy. The goal is to increase this number by 10% in the next four years, adding 35 watches per year with a total of 1540 by the end of 2013.

City of Airway Heights Projects

The City of Airway Heights proposes to spend \$7,631.25 on Motorola portable radios for the Airway Heights Police Department (AHPD) to improve criminal justice system functioning.

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

These radios assist law enforcement in the completion of their daily duties towards the goal of reducing and preventing crime. The objectives for these radios are: 1) the ability for officers to contact law enforcement dispatch regarding information on possible criminal suspects they have contacted for background and warrant checks; 2) the ability to contact other law enforcement officers and personnel over the broadcast network in order to relay information; and 3) the ability to be accessible for dispatch in order to respond to a citizen call for service. These objectives will assist AHPD in apprehending criminals in an effort to reduce and prevent crime. The City of Airway Heights proposes to purchase these radios by January 2010.

City of Cheney Projects

The Cheney Police Department (CPD) is requesting funding for thermal imager equipment to support the goal of reducing and preventing crime by improving criminal justice system functioning. The \$6,425.78 in funding will be used to purchase two night vision cameras mounted on the spotlight head assembly on two patrol cars. These night vision cameras will assist officers in locating criminal activity in hours of darkness, which sustains the objectives of arresting criminal offenders and increasing officer safety. These objectives will help achieve the goal of reducing and preventing crime. CPD will purchase these cameras by January 2010.

Spokane County Projects

Spokane County proposes to fund a database to track recidivism and ongoing support of the SCSO Neighborhood Watch Program. In order to support the courts, prosecutors, corrections, and drug treatment programs, \$112,500 is requested to fund a tracking database for criminal recidivism. This will enhance justice information sharing programs. Despite the myriad of excellent databases available, it is not yet possible to track subsequent recidivism behavior. This information will provide crucial information for the Board of County

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

Commissioners and Spokane citizens, per the following objectives: 1) Public safety outcomes regarding specialty problem solving courts (Superior Court's Therapeutic Drug Court, District Court's Mental Health Court; Superior Court's Early Case Resolution docket; Pre-trial services (across county); District Court's DUI Court, etc.); 2) identifying predictor variables of success, to further individualize treatment to increase success rates; and 3) document financial benefits for investing in such systems, by reductions in criminality.

To accomplish these objectives, Spokane County Information Systems Department will create a customized recidivism tracking application for use by multiple specialized courts and service providers. The application would track initial client information (as the Drug Court Application already does), gather subsequent ongoing activity from various systems (SCOMIS, DISCUS, etc) to provide statistical data for use by the Therapeutic Drug Court, DUI Court, Mental Health Court, and Early Case Resolution Court. The application would make use of the criminal history information contained within the City RMS system, if given access. The application could also be incorporated into our existing Pre-Trial Services application, providing recidivism tracking capabilities for that department as well. The timeline for this project is to begin July 2009 with completion by May 2010.

The Spokane County Sheriff's Office requests \$2,365.98 in funding to be used for the Spokane County Sheriff's Office Neighborhood Watch (SCSO NW) Program already partially funded by the City of Spokane Valley. The SCSO NW Program will use these funds to augment its goals of educating the public in ways to reduce crime and prepare for possible terrorist attacks or other emergencies, to increase the numbers of watches, and to revitalize existing watches in Spokane County. The SCSO NW Program will preserve law enforcement jobs by allowing commissioned law enforcement staff to continue with direct law enforcement while volunteers of

JAG Recovery Act 2009 Program Narrative for
Cities of Spokane, Spokane Valley, Airway Heights, Cheney, and Spokane County, WA.

the SCSO NW Program, along with the Program's civilian director, implement community-oriented crime prevention and other law enforcement support activities. This work program will assist in stabilizing the area's local government budgets, in order to minimize and avoid reductions in essential services and counterproductive State and local tax increases.

The activities associated with this project include the SCSO NW Director's attendance at the National Crime Prevention Conference in order to serve as a train-the-trainer with the Director bringing the training to the Spokane County area. In addition to basic neighborhood watch training, courses focusing on the following areas will be provided: NW sustainability with new ideas and resources aimed for resolutions of criminal activity for individual neighborhoods as well and NW as a whole in the format of group training and one-on-one NW leaders; domestic preparedness and emergency response team program; and education and outreach to the public via the SCSO NW office situated in the Spokane Valley Mall. This project will begin funding on 2009, with training attendance occurring in 2009; in 2010-2013, the remaining funds will be used to complete the remaining activities.